# Internet Crimes Against Children in the USA: An Analysis of Types, Tactics, and Response

# **Executive Summary**

This report provides a comprehensive analysis of internet crimes against children (ICAC) in the United States, detailing the various forms these offenses take, the evolving tactics employed by perpetrators, and the multi-faceted response from federal law enforcement and child protection agencies. It highlights the critical roles of organizations such as the FBI, the Internet Crimes Against Children (ICAC) Task Force Program, and the National Center for Missing and Exploited Children (NCMEC) in combating these pervasive threats. Key findings indicate a significant and alarming increase in specific crime types, particularly online enticement, sextortion, and the use of Generative Artificial Intelligence (GAI) in exploitation. The report underscores the complex challenges posed by technological advancements, jurisdictional complexities, and the need for enhanced collaboration and proactive measures to safeguard children in the digital age.

#### Introduction

The pervasive integration of the internet and digital technologies into daily life has unfortunately created new avenues for the exploitation and abuse of children. Internet Crimes Against Children (ICAC) represent a growing and evolving threat, leveraging the anonymity and global reach of online platforms to victimize vulnerable youth. This report aims to delineate the primary categories of ICAC in the USA, examine the sophisticated methods used by perpetrators, detail the federal response mechanisms, and present critical statistical observations and trends. Understanding the nature of these crimes and the efforts to combat them is paramount for developing effective prevention strategies and ensuring the safety of children in the digital landscape.

#### **Context of the Growing Threat**

The Internet Crimes Against Children (ICAC) Task Force was established in 1998 specifically "to combat the growing threat to children by use of the Internet". This initiative was a direct response to the "increasing number of children and teenagers using the Internet" and the "heightened online activity by predators seeking unsupervised contact with potential underage victims". The internet offers predators "a new, effective, and more anonymous way to seek out and groom children for criminal purposes". A significant observation is that the proliferation of internet use by children and the ease of online communication directly correlates with the rise and sophistication of internet crimes against children. This is not merely a coincidental observation but a direct causal relationship, as the internet provides anonymity, broad reach, and new tools for exploitation, making it an increasingly effective medium for offenders. The ease of communication and access to a vast pool of potential victims, coupled with perceived anonymity, creates a fertile ground for exploitation that was less accessible in pre-digital eras.

#### **Purpose of the Report**

The purpose of this report is to provide a detailed overview of the types of internet crimes against children, their legal definitions, perpetrator tactics, and the collaborative efforts of U.S. federal agencies.

#### **Key Agencies Involved**

Central to the U.S. response are the Federal Bureau of Investigation (FBI), the national network of ICAC Task Forces, the National Center for Missing and Exploited Children (NCMEC), and the Department of Justice (DOJ). These entities work in concert to investigate and prosecute these crimes and support victims.

## **Defining Internet Crimes Against Children (ICAC)**

Internet Crimes Against Children (ICAC) is an umbrella term encompassing a broad range of criminal acts involving the sexual exploitation of minors facilitated by digital technologies. The legal and operational definitions of these crimes have evolved to better reflect the severe harm inflicted upon child victims.

#### **Key Terminology and Legal Frameworks**

ICAC refers broadly to internet-related crimes such as attempting to engage in sexual contact with underage children, sending children feeds or files displaying sexual acts, and

downloading, manufacturing, or distributing child pornography. These investigations often focus on sex crimes committed against children where a computer or any electronic device was used to facilitate the crime.

A crucial evolution in understanding these crimes is reflected in the shift in terminology from "child pornography" to "Child Sexual Abuse Material (CSAM)." This change is vital for promoting victim-centered approaches, enhancing public awareness, and accurately conveying the continuous trauma experienced by survivors. While U.S. federal law defines "child pornography" as "any visual depiction of sexually explicit conduct involving a minor (a person less than 18 years old)" <sup>5</sup>, NCMEC uses "CSAM" to "most accurately reflect what is depicted – the sexual abuse and exploitation of children". <sup>5</sup> This updated terminology emphasizes that these images and videos depict "actual crimes being committed against children" and that their circulation results in "continuing harm by haunting those children in future years". <sup>5</sup> Federal law prohibits the production, distribution, importation, reception, or possession of CSAM. <sup>7</sup> Consistent across federal law and agencies, a minor is defined as a person less than 18 years old. <sup>5</sup>

#### The Evolving Digital Threat Landscape

The internet's anonymity allows predators to "seek out and groom children for criminal purposes such as producing and distributing child pornography, contacting and stalking children for the purpose of engaging in sexual acts, and exploiting children for sexual tourism". These crimes "transcend jurisdictional boundaries, often involving multiple victims from different communities, states, and countries".

The FBI warns about emerging threats, such as "The Com" (The Community), an international online ecosystem whose members, many of whom are minors (11-25 years old), engage in various cybercrimes, including "extortion/sextortion of minors" and "production and distribution of child sexual abuse material". 13 This group demonstrates "proficiency with cyber related tactics, techniques, and procedures" and a "knowledge of the UK and US criminal justice systems". 13 The emergence of sophisticated online threat groups like "The Com," which actively recruit minors and leverage their members' cyber proficiency and misperceptions about juvenile justice, represents a significant and complex challenge for traditional law enforcement and prevention strategies. This necessitates a re-evaluation of educational programs for youth regarding legal consequences and demands innovative investigative approaches to counter internal recruitment within youth networks. The group's strategy to exploit perceived legal loopholes related to juvenile offenders means that law enforcement cannot solely focus on adult perpetrators but must also address the radicalization and recruitment of minors into these criminal networks. This also points to a critical need for targeted legal education for young people to dispel these dangerous misconceptions and prevent their involvement in such activities.

## **Primary Categories of ICAC in the USA**

Internet crimes against children manifest in several distinct, yet often interconnected, categories, each with specific legal definitions and methods of perpetration.

# Child Sexual Abuse Material (CSAM): Production, Distribution, and Possession

CSAM is defined by federal law as "any visual depiction of sexually explicit conduct involving a minor (a person less than 18 years old)". This encompasses not only images and video files but also extends to other forms of visual depiction. U.S. federal law explicitly prohibits the "production, distribution, importation, reception, or possession of any image of child pornography". Statutes like 18 U.S. Code § 2252 criminalize knowingly transporting, receiving, distributing, or possessing such visual depictions. The creation of CSAM permanently records a child's sexual abuse, and its dissemination online ensures the "victimization of the children continues in perpetuity," causing "continuing harm by haunting those children in future years". CSAM can be found across virtually all online realms, including social media, online gaming, and email. Production methods for CSAM are varied, including coercing children to record, photograph, or livestream themselves engaging in sexual activity, often referred to as "self-generated" sexual content. Live-streamed abuse, in particular, allows offenders to interact with child abuse production in real-time, often leaving limited evidence.

#### **Online Enticement and Grooming**

Online enticement involves an online predator communicating with someone they believe to be a child on the internet "with the intent to commit a sexual offense or abduction".<sup>6</sup> It is a broad category that includes sextortion and grooming.<sup>18</sup> Grooming is a manipulative process where a predator establishes a connection with a minor, gains trust by offering support and attention, gathers personal information, desensitizes them to sexual content, and exploits vulnerabilities.<sup>3</sup> This process can be very short, with some victims reporting being asked for explicit images within minutes of initial contact.<sup>14</sup> Common tactics include engaging in sexual conversation or role-playing, asking for or sharing explicit images, developing rapport through compliments or shared interests, pretending to be younger or a peer, offering incentives (gifts, money, in-game credits), and sending explicit images of themselves.<sup>14</sup> Predators often try to isolate children from friends and family.<sup>19</sup> Federal laws like 18 U.S.C. § 2422 criminalize the coercion and enticement of minors, making it illegal to use interstate or foreign commerce (including the internet) to persuade, induce, entice, or coerce a minor into sexual activity.<sup>23</sup>

Reports of online enticement have seen a significant increase, rising by over 300% from 44,155 in 2021 to 186,819 in 2023. This trend continued into 2024, with NCMEC receiving over 546,000 reports, a 192% increase compared to 2023.

A critical observation is that online enticement and grooming are not isolated incidents but frequently serve as preliminary stages that directly lead to other severe forms of exploitation, including sextortion, the production of CSAM (especially "self-generated" CSAM), and in-person sexual abuse or trafficking. This highlights a dangerous progression in victimization facilitated by digital interactions, where initial manipulative contact escalates into more profound and legally distinct crimes. For instance, grooming "desensitizes them to sexual content... and exploits any vulnerabilities," often leading to coercing children "into sending more graphic images and videos or a ransom". The significant increase in "self-generated" sexual content directly linked to enticement and grooming further illustrates this dangerous escalation.

#### Sextortion

Sextortion is a form of child sexual exploitation where children are "threatened or blackmailed, most often with the possibility of publicizing nude or sexual images of them," by a person who demands "additional sexual content, sexual activity, or money from the child". 25 It can occur when a child has shared an image with someone they trusted or when targeted by individuals who obtained images through deceit or coercion.<sup>27</sup> Perpetrators may claim to already possess revealing images, threaten violence, or offer something of value (money, gift cards, game credits) in exchange for explicit content.<sup>28</sup> Blackmailers often use stolen images or fake accounts.<sup>27</sup> They may also use threats to create sexual images or videos using digital-editing tools.<sup>27</sup> NCMEC has observed a dramatic increase in sextortion cases, particularly financial sextortion, with "teenage boys" being the "most common targets in these recent cases". 25 Tragically, over three dozen teenage boys have died by suicide since 2021 as a result of being victimized by sextortion.<sup>26</sup> The increasing targeting of teenage boys in sextortion cases, tragically leading to suicides, reveals a critical and often overlooked vulnerability within a demographic not traditionally highlighted in child protection narratives. This underscores the severe psychological impact of these crimes across all genders and demands tailored awareness campaigns and support services that address the unique pressures and shame experienced by male victims. The profound psychological distress leading to suicide indicates that current prevention and support mechanisms may not adequately reach or resonate with this particular demographic, suggesting a need for more inclusive and targeted mental health and awareness initiatives.

#### **Child Sex Tourism and Trafficking**

Child sex tourism is defined as the act of a U.S. citizen or permanent resident traveling to a foreign country "with intent to engage in any form of sexual conduct with a minor". Federal law prohibits assisting others in traveling for these purposes. The internet facilitates this crime by allowing individuals to "quickly and easily exchange information about how and where to find child victims in foreign locations".

Federal law defines "sex trafficking" as a "commercial sex act is induced by force, fraud, or coercion, or in which the person induced to perform such act has not attained 18 years of age". This is a serious federal crime with severe penalties, including imprisonment for life. Technology, including online classifieds (e.g., Backpage.com, historically), gaming sites, and social media, has become a primary venue for traffickers to advertise and sell sex with minors. There was an 800% increase in reports by child victims of sex trafficking prostituted with the aid of technology over a two-year period. Child sex trafficking reports to the CyberTipline increased by 55% in 2024 of potentially an early result of the REPORT Act which mandates companies to report this crime.

#### Online Harassment and Unwanted Exposure to Sexual Material

Online harassment encompasses unwanted emails, texts, direct messages, blog posts, nonconsensual intimate photos and videos, doxxing, impersonation, and illegal hacking.<sup>37</sup> It can involve strangers or anonymous communications, making perpetrator identification difficult.<sup>37</sup> It causes "annoyance, alarm, or substantial emotional distress".<sup>37</sup> Cyberstalking is a more dangerous form of harassment that generally includes a credible threat of harm.<sup>39</sup> Unwanted exposure to sexual material is defined as "When online, opening e-mail, or opening e-mail links, and not seeking or expecting sexual material, being exposed to pictures of naked people or people having sex".<sup>3</sup> Approximately one in four youth experienced unwanted exposure in the past year.<sup>40</sup> Federal law prohibits knowingly making, printing, or publishing notices or advertisements seeking or offering to receive, exchange, or reproduce visual depictions of sexually explicit conduct involving a minor.<sup>10</sup>

Here is a summary of the core internet crimes against children categories and their definitions:

**Table 1: Core Internet Crimes Against Children Categories and Definitions** 

Crime Category	Definition/Description	Key	Relevant Legal Statute
		Characteristics/Metho	(Example)
		ds	
Child Sexual Abuse	Any visual depiction of	Production,	18 U.S.C. § 2252, 18
Material (CSAM)	sexually explicit	distribution,	U.S.C. § 2251
	conduct involving a	possession, receipt,	
	person less than 18	importation; often	
	years old. Preferred	"self-generated" or	
	term over "child	live-streamed content;	

	pornography" to	perpetual	
	reflect abuse.	re-victimization.	
Online Enticement &			18 U.S.C. § 2422
Grooming	·	deception (e.g.,	10 0.5.0. g 2422
arooming		pretending to be	
	be a child with intent to	ľ	
		incentives (gifts,	
		money), isolating the	
		child, escalating to	
	_	sexual	
	ŗ	content/demands.	
	vulnerabilities.	content/acmanas.	
Sextortion		Threats of evacure or	Covered under broader
Sextortion		· •	enticement/exploitatio
	•	•	n statutes
		images obtained	in Statutes
		through deceit or	
	publicizing nude/sexual	_	
	_	financial demands;	
	•	teenage boys are	
	· ·	frequent targets.	
Child Sex Tourism &		, ,	18 U.S.C. § 2423, 18
Trafficking		_	U.S.C. § 1591
	traveling internationally	_ ·	ŭ
		with minors via online	
		classifieds/gaming	
	a minor. <b>Trafficking</b> :	sites; exploitation of	
	_	vulnerable populations.	
	induced by force,	, ,	
	fraud, or coercion, or		
	involving a person		
	under 18.		
Online Harassment &	Harassment:	Persistent unwanted	18 U.S.C. § 2261A
Unwanted Exposure	Unwanted digital	messages; false	(Cyberstalking)
	communications	accusations;	
	causing annoyance,	monitoring online	
	alarm, or substantial	activity; encouraging	
	emotional distress	others to harass;	
	(e.g., cyberstalking,	threats of harm	
	doxxing,	(cyberstalking);	
	impersonation).	opening unexpected	
	Unwanted Exposure:	explicit emails/links.	

Unsolicited viewing of	
explicit material online.	

## **Perpetrator Tactics and Modus Operandi**

Online predators employ a range of sophisticated and adaptive tactics to identify, groom, and exploit child victims, leveraging the features of various digital platforms and emerging technologies.

#### **Exploitation of Online Platforms**

Perpetrators utilize a wide array of online platforms, including social media networks, gaming sites, messaging apps (e.g., WhatsApp, Telegram, Wickr), chat rooms, forums, email, and bulletin boards.<sup>3</sup> A significant trend is the targeting of "young and impressionable individuals" through "minor-friendly applications such as social media platforms or gaming sites".<sup>13</sup> Young people are often recruited on gaming sites and social media platforms based on shared interests.<sup>13</sup> Predators often attempt to move communications from one online platform to another (e.g., from social media to private video chat or messaging apps) to gain more control or evade detection.<sup>27</sup>

#### **Psychological Manipulation and Grooming Techniques**

Predators initiate online friendships, sharing hobbies and interests, giving compliments, and showing sympathy to build trust.<sup>3</sup> This can involve "liking" online posts and discussing shared interests.<sup>14</sup> They often pretend to be younger, a peer, or even a classmate, or use fake profiles and stolen images to hide their true identity.<sup>14</sup> Some may even pose as authority figures or mentors.<sup>19</sup> Offering incentives such as gift cards, money, alcohol, drugs, lodging, transportation, food, or in-game credits is a common tactic to persuade children to send sexual pictures or videos.<sup>14</sup> Groomers may try to isolate children from their friends and family, making them feel dependent and giving the groomer power and control.<sup>19</sup> They introduce the idea of "secrets" to control, frighten, and intimidate.<sup>19</sup> Once explicit content is obtained, perpetrators use threats of exposure, harm to the child or their family, or legal repercussions to coerce more content, sexual activity, or money.<sup>8</sup> They may also threaten to create sexual images using digital editing tools.<sup>27</sup> Predators compel children to record, photograph, or livestream themselves engaging in sexual activity and share that imagery, which is then considered CSAM.<sup>14</sup>

#### **Emerging Threats: Generative AI, Live-streaming, and the Dark Web**

The rapid adoption and innovative use of new technologies by perpetrators, such as Generative AI and end-to-end encryption (E2EE), creates a constant "technological arms race" for law enforcement and child protection agencies. The exponential increase in GAI-related reports and the challenges posed by E2EE highlight how quickly criminals adapt and leverage technological advancements, often outpacing the development and implementation of protective and investigative measures.

Generative Artificial Intelligence (GAI) is increasingly used to "create or alter images, provide guidelines for how to groom or abuse children or even simulate the experience of an explicit chat with a child".<sup>26</sup> NCMEC's CyberTipline saw a staggering 1,325% increase in reports involving GAI in 2024, rising from 4,700 to 67,000 reports. 26 Live-streaming abuse involves the real-time streaming of child sexual abuse online, which can be "voluntarily self-produced," "induced self-produced" (coerced), or "distant live-streamed" (orchestrated by an adult remotely). 16 Live-streaming is particularly complex because it allows offenders to interact with child sexual abuse production in real-time and often leaves limited evidence.<sup>16</sup> The Dark Web, an encrypted portion of the internet, provides enhanced anonymity for producing, selling, sharing, and trading CSAM, as well as for finding and grooming children.<sup>6</sup> It is exceptionally difficult for law enforcement to identify the physical location of Dark Web sites and the individuals behind the illegal activity. 41 Some Dark Web communities require new members to provide newly produced CSAM to gain access, further amplifying abuse.<sup>41</sup> Violent online groups, such as "The Com," engage in various criminal activities, including swatting or hoax threats, extortion or sextortion of minors, production and distribution of CSAM, and violent crime. 13 They use sophisticated methods to mask identities and financial transactions, and often target young, impressionable individuals on social media and gaming sites. 13 The pervasive use of "minor-friendly applications" (social media, gaming sites) as primary platforms for child exploitation indicates a systemic vulnerability within the digital ecosystem, where platforms designed for connection are being weaponized for abuse. The fact that a significant portion of severe crimes, like sadistic online exploitation, are primarily reported by the public rather than detected by Electronic Service Providers (ESPs) themselves, suggests a critical gap in platform responsibility and proactive safeguarding. If the public is more effective at identifying these severe and emerging threats than the companies hosting them, it implies that the platforms' internal detection mechanisms (automated or human) are either not sufficiently advanced or not being adequately deployed. This has broader implications for regulatory pressure on tech companies to implement more robust proactive detection, content moderation, and reporting mechanisms, moving beyond a reactive "report-and-takedown" model.

#### Federal Response and Law Enforcement Efforts

The United States employs a multi-agency, collaborative approach to combat internet crimes against children, recognizing the complex and transnational nature of these offenses.

#### **Roles of Key Agencies**

The Internet Crimes Against Children (ICAC) Task Force Program, established in 1998 by the Department of Justice's Office of Juvenile Justice and Delinquency Prevention (OJJDP), is a national network of 61 coordinated task forces, comprising over 5,400 federal, state, and local law enforcement and prosecutorial agencies.<sup>2</sup> Their mission is to investigate, prosecute, and develop effective responses to internet crimes against children.<sup>2</sup> ICAC task forces conduct both proactive and reactive investigations <sup>1</sup>, sometimes arresting perpetrators before they have victimized a real child.<sup>1</sup> In FY 2024, ICAC task forces conducted approximately 203,467 investigations, leading to over 12,600 arrests.<sup>43</sup> They also provide extensive training to law enforcement officers and prosecutors.<sup>2</sup>

The Federal Bureau of Investigation (FBI) has jurisdiction over various child exploitation cases, including child abductions, child sexual exploitation investigations (often conducted by Child Exploitation and Human Trafficking Task Forces - CEHTTFs), and child sex tourism.<sup>29</sup> FBI personnel assigned to NCMEC identify suspects in online enticement, CSAM, and child sex tourism cases.<sup>29</sup> The FBI's Violent Crimes Against Children International Task Force (VCACITF) is a global effort involving investigators from nearly 46 countries.<sup>29</sup>

NCMEC operates the CyberTipline, the national reporting system for the online exploitation of children.<sup>4</sup> It reviews millions of reports annually from the public and Electronic Service Providers (ESPs), identifies potential locations, and makes information available to law enforcement for investigation.<sup>25</sup> NCMEC also assists in victim identification efforts, empowers survivors through services like "Take It Down" <sup>5</sup>, and provides support to victims and families.<sup>5</sup> The Department of Justice (DOJ) funds the ICAC Task Force program.<sup>29</sup> Its Criminal Division's Child Exploitation and Obscenity Section (CEOS) attorneys work with law enforcement to address child pornography offenses and rescue victims.<sup>7</sup>

#### The Critical Function of the CyberTipline

The CyberTipline is the primary mechanism for reporting suspected online enticement, child sexual molestation, CSAM, child sex tourism, child sex trafficking, unsolicited obscene materials, and misleading online content.<sup>5</sup> In 2024, the CyberTipline received 20.5 million reports of suspected child sexual exploitation, a notable decline from 36.2 million reports in

2023.<sup>26</sup> This decrease is partly due to a new "bundling" feature for widespread incidents and reduced reporting from some platforms, particularly Facebook due to E2EE implementation.<sup>26</sup> When adjusted to reflect separate incidents, 29.2 million incidents were submitted in 2024.<sup>26</sup> NCMEC's systems flag potentially time-sensitive reports, escalating over 51,000 urgent reports or those involving a child in imminent danger to law enforcement in 2024.<sup>26</sup> NCMEC uses hash matching technology to identify unique images and automatically recognize future versions of reported CSAM, sharing these hash values with technology companies for content removal.<sup>26</sup> In 2024, NCMEC made 89,000 notices to ESPs for content review and removal, with an average take-down time of just over three days.<sup>26</sup> The CyberTipline acts as a global clearinghouse, referring reports to law enforcement across the U.S. and in 167 countries and territories, with 84% of reports in 2024 resolving outside the U.S..<sup>26</sup>

#### **Investigative Challenges and Collaborative Strategies**

Internet crimes against children inherently transcend jurisdictional boundaries, requiring extensive collaboration among federal, state, local, and international agencies.<sup>3</sup> The anonymity provided by the internet, especially the Dark Web, makes it challenging to identify and locate perpetrators.<sup>3</sup> The increasing implementation of end-to-end encryption (E2EE) by platforms further hinders detection efforts, leading to concerns from NCMEC.<sup>26</sup> This suggests a potential underreporting or reduced visibility of crimes, rather than a true decrease in incidents, creating a critical intelligence and enforcement gap that impacts law enforcement's ability to proactively detect and investigate child exploitation. The explicit statement that "further implementation of end-to-end encryption (E2EE)... contributed to the overall decline in reports," specifically mentioning 6.9 million fewer reports from Facebook due to E2EE, confirms that a significant portion of potential criminal activity is becoming "dark" to reporting systems, creating a blind spot for law enforcement.

Disparities exist in the volume, content, and quality of reports from ESPs, with some companies providing insufficient information, which hinders law enforcement's ability to determine offense location or appropriate agency. The overwhelming proportion of CyberTipline reports resolving outside the U.S. (84% in 2024) underscores the inherently global and borderless nature of internet crimes against children, posing a profound challenge for traditionally localized law enforcement responses. This necessitates not only robust international partnerships but also a re-evaluation of legal and policy frameworks to facilitate seamless cross-border data sharing and enforcement, which are often hampered by disparate national laws and privacy regulations. The sheer volume and global distribution imply immense logistical, legal, and operational coordination challenges.

Agencies like ICAC provide essential training in cyber investigations, digital forensic analysis, and open-source intelligence to equip law enforcement with the tools and techniques necessary to combat technology-facilitated exploitation.<sup>2</sup> The NCMEC Case Management Tool (CMT) facilitates secure and quick sharing of reports with law enforcement globally.<sup>26</sup>

# **Statistical Insights and Trends**

Analysis of data from key reporting systems, such as NCMEC's CyberTipline and the FBI's Internet Crime Complaint Center (IC3), reveals critical trends in the landscape of internet crimes against children in the USA.

#### **Analysis of NCMEC CyberTipline Data (2023-2024)**

The CyberTipline received 20.5 million reports of suspected child sexual exploitation in 2024, a notable decline from 36.2 million reports in 2023.<sup>26</sup> This decrease is partly due to a new "bundling" feature for widespread incidents and reduced reporting from some platforms, particularly Facebook due to E2EE implementation.<sup>26</sup> When adjusted to reflect separate incidents, 29.2 million incidents were submitted in 2024.<sup>26</sup>

Online enticement saw an alarming increase, with over 546,000 reports in 2024, representing a 192% increase compared to 2023. <sup>26</sup> This continues a trend of significant growth, with reports rising over 300% from 44,155 in 2021 to 186,819 in 2023. <sup>14</sup> Child sex trafficking reports increased by 55% in 2024, reaching 26,823 reports <sup>26</sup>, potentially influenced by the REPORT Act's new mandates. The use of Generative Artificial Intelligence (GAI) in child sexual exploitation saw an unprecedented surge, with 67,000 reports in 2024, a 1,325% increase from 4,700 reports in 2023. <sup>26</sup> Reports with a nexus to violent online groups (sadistic online exploitation) increased by over 200% in 2024, totaling over 1,300 reports. Notably, 69% of these reports came from the public, highlighting gaps in ESP detection. <sup>26</sup> Reports in 2024 contained 62.9 million images, videos, and other files related to child sexual exploitation. <sup>26</sup> In 2024, NCMEC received 164,497 reports from the public, with an increased percentage coming from survivors or those close to them. <sup>26</sup> NCMEC received over 83,000 submissions to "Take It Down" in 2024, including over 166,000 hash values, demonstrating its role in helping victims remove explicit content. <sup>26</sup>

A critical observation is that while NCMEC's CyberTipline reports an overall decrease in total reports in 2024, this apparent decline is misleading. It is primarily a result of technical changes like "bundling" of reports and, more critically, the implementation of end-to-end encryption (E2EE) by major platforms, which reduces their visibility into illicit content. Simultaneously, specific high-impact categories such as online enticement, child sex trafficking, and GAI-related incidents show alarming and exponential increases. This indicates that the nature of the threat is becoming more insidious and technologically advanced, requiring a focus on the specific crime types and their underlying drivers rather than just aggregate numbers. The decrease is an artifact of reporting mechanisms and technological shifts, not a genuine reduction in the prevalence of child exploitation.

Table 2: NCMEC CyberTipline Report Trends (2023-2024)

Metric	2023 Data	2024 Data	% Change (2023 vs. 2024)
Total Reports	36.2 million <sup>26</sup>	20.5 million <sup>26</sup>	-43.37%
Adjusted Incidents	36.2 million <sup>26</sup>	29.2 million <sup>26</sup>	-19.34%
Online Enticement Reports	186,819 <sup>25</sup>	546,000 <sup>26</sup>	+192%
Child Sex Trafficking Reports	Not specified, but increased from 2023	26,823 <sup>26</sup>	+55% (from 2023)
Generative Al Reports	4,700 <sup>26</sup>	67,000 <sup>26</sup>	+1,325%
	Not specified, but increased from 2023	1,300+ <sup>26</sup>	+200% (from 2023)
Total Files	105,653,162 <sup>25</sup>	62.9 million <sup>26</sup>	-40.5%

#### FBI Internet Crime Report (IC3) Findings (2015-2022)

The FBI Internet Crime Center reports indicate a nearly 20% increase in child victims of cybercrime in 2022 compared to the previous year, meaning approximately 7 children per day faced online exploitation.<sup>44</sup> From 2015 to 2022, the FBI recorded 14.5k child victims of cybercrime, with total financial losses amounting to \$2.9 million.<sup>44</sup> Financial losses saw a significant year-over-year increase, more than doubling from an average of \$92 per victim in 2021 to \$223 in 2022, marking the highest loss per victim in that decade.<sup>44</sup>

Table 3: FBI IC3 Cybercrime Against Children Victims and Losses (2015-2022)

Year	Number of Child	Total Financial Losses	Average Loss Per
	Victims	(USD)	Victim (USD)
2015	Not specified	Not specified	Not specified
2016	Not specified	Not specified	Not specified
2017	Not specified	Not specified	Not specified
2018	Not specified	Not specified	Not specified
2019	Not specified	Not specified	Not specified
2020	Not specified	Not specified	Not specified
2021	Not specified	\$92 (average) 44	\$92 <sup>44</sup>
2022	20% increase from 2021 (approx. 7 children/day) <sup>44</sup>	\$223 (average) <sup>44</sup>	\$223 <sup>44</sup>
Total (2015-2022)	14,500 <sup>44</sup>	\$2.9 million <sup>44</sup>	N/A

Note: Specific annual victim counts and total losses for 2015-2020 were not provided in the source material, only the aggregate for the entire period and average for 2021-2022.

#### Significant Trends and Increases in Specific Crime Types

The exponential growth in online enticement and GAI-related reports highlights the rapid adaptation of perpetrators to new technologies and communication methods.<sup>26</sup> The rise in financial sextortion and the tragic link to suicides among teenage boys underscores a critical and evolving vulnerability.<sup>25</sup> The high proportion of public reports for sadistic online exploitation suggests that automated detection by platforms is lagging behind the evolution of these severe threats.<sup>26</sup> The significant percentage of public reports for severe and emerging crime types, such as "sadistic online exploitation" (69% from the public in 2024), compared to Electronic Service Providers (ESPs), highlights a critical and persistent gap in platform-side proactive detection. This suggests that current automated or internal detection mechanisms employed by tech companies are insufficient for identifying complex, evolving, and often violent forms of child exploitation, thereby placing a disproportionate burden on victims, their families, and the general public to report these egregious offenses. If the public is more frequently identifying and reporting these particularly severe and emerging forms of exploitation than the very platforms where they occur, it implies that the technological and human resources dedicated by ESPs to proactive detection are either misaligned with evolving threats or simply inadequate.

# Impact on Child Victims and Prevention Initiatives

The impact of internet crimes against children extends far beyond the immediate act of abuse, inflicting profound and lasting physical, psychological, and emotional trauma. Combating these crimes requires not only robust law enforcement but also comprehensive prevention and support initiatives.

#### Impact on Child Victims

Children involved in the production of sexually explicit material suffer "physical or psychological harm, or both". 10 Predators often target vulnerable children, including troubled or rebellious teens seeking emancipation from parental authority. When CSAM images and videos are placed and disseminated online, the "victimization of the children continues in perpetuity," causing "long-lasting damage and impact" and leaving survivors "struggling in their recovery" due to the lack of control over the files' existence and circulation. Victims often experience shame, fear, and confusion, which can prevent them from asking for help or reporting the abuse. 7 Grooming tactics aim to isolate children from their support systems. 19 Changes in behavior, such as increased secrecy, defensiveness, or withdrawal, are common red flags. 19 The severe psychological toll is tragically evidenced by the fact that over three

dozen teenage boys have died by suicide since 2021 as a direct result of being victimized by sextortion.<sup>26</sup> Unlike physical or sexual abuse which victims might disclose to a trusted adult, many victims of internet crimes remain anonymous until images or content are discovered by law enforcement.<sup>3</sup>

#### **Prevention Initiatives**

Education is considered one of the "best tools" to prevent internet crimes against children.<sup>2</sup> ICAC Task Forces have delivered over 194,000 community outreach presentations since 1998.<sup>2</sup> NCMEC and the FBI also engage in public awareness campaigns.<sup>5</sup> Parental and community involvement is "critical to combat crimes against our children".<sup>4</sup> Recommendations include monitoring children's online activity, discussing risks, applying privacy settings, and exercising caution with online interactions.<sup>13</sup>

The CyberTipline (1-800-843-5678, cybertipline.com) is the primary channel for reporting suspected online exploitation. 4 U.S.-based Electronic Service Providers (ESPs) are legally required to report instances of apparent child pornography (CSAM) to NCMEC's CyberTipline.<sup>5</sup> NCMEC offers "Take It Down," a free service that helps victims and survivors remove nude or sexually explicit photos and videos taken before age 18 from the internet, by assigning unique digital fingerprints (hash values) for detection and removal by online platforms.<sup>5</sup> In 2024, "Take It Down" received over 83,000 submissions and was translated into 33 languages. <sup>26</sup> While services like NCMEC's "Take It Down" are crucial for empowering victims by offering a mechanism for content removal, their very necessity highlights a systemic failure of online platforms to prevent initial exploitation and proactively remove abusive material. The fact that the burden often falls on victims to seek removal, rather than platforms having robust preventative or immediate removal systems, indicates a reactive rather than sufficiently proactive industry stance in combating the circulation of CSAM. If platforms were truly effective at preventing the initial upload or immediately detecting and removing CSAM, the demand for a service like "Take It Down" would be significantly reduced. The REPORT Act, enacted in 2024, mandates companies to report additional forms of child sexual exploitation, including child sex trafficking and online enticement, aiming to increase reporting obligations.<sup>26</sup> NCMEC provides assistance and support to families, including crisis intervention, local referrals, and peer support through its Team HOPE program.<sup>5</sup> It is also creating a network of mental health therapists specializing in CSAM cases.<sup>5</sup> Despite extensive public awareness campaigns and the existence of clear reporting mechanisms like the CyberTipline, a significant percentage of youth and parents (only 17% and 11% respectively) remain unaware of specific authorities to whom they can report internet crimes. 40 This suggests a critical disconnect between general awareness efforts and actionable knowledge, indicating a need for more targeted, accessible, and practical

how and where to report, particularly for specific crime types and vulnerable demographics.

The discrepancy implies that while awareness efforts may be high, their effectiveness in translating into concrete, actionable knowledge for the public is limited.

# Conclusion and Recommendations for Enhanced Protection

Internet crimes against children represent a profound and evolving threat, leveraging technological advancements to perpetrate severe forms of exploitation. While federal agencies and task forces have established robust frameworks for investigation, prosecution, and victim support, the dynamic nature of these crimes, coupled with challenges such as technological anonymity and jurisdictional complexities, demands continuous adaptation and enhanced strategies.

#### **Key Findings Summary**

The landscape of ICAC is diverse, encompassing CSAM, online enticement, sextortion, child sex tourism, child trafficking, and online harassment. Perpetrators are highly adaptive, leveraging common online platforms and emerging technologies like Generative AI and live-streaming. Statistical trends reveal alarming increases in online enticement, GAI-related exploitation, and child sex trafficking, alongside the tragic rise of sextortion-related suicides among teenage boys. The federal response relies on a collaborative network of agencies (ICAC, FBI, NCMEC, DOJ) and the critical function of the CyberTipline. Significant challenges persist, including the impact of end-to-end encryption on detection and inconsistencies in reporting by Electronic Service Providers.

#### **Recommendations for Enhanced Protection**

To effectively combat this pervasive threat and safeguard children in the digital age, the following recommendations are crucial:

- 1. **Enhanced Inter-Agency and International Collaboration**: Further streamline data sharing, intelligence fusion, and joint operational protocols across federal, state, local, and international law enforcement agencies. Given that 84% of CyberTipline reports resolve outside the U.S. <sup>26</sup> and crimes transcend jurisdictional boundaries <sup>3</sup>, seamless global cooperation is paramount. Additionally, advocating for international legal frameworks and agreements that facilitate cross-border investigations, overcome data privacy challenges, and ensure consistent prosecution of offenders regardless of their physical location is essential.
- 2. Proactive Technological Advancement in Detection and Intervention: Significantly

increase investment in research and development of advanced AI and machine learning tools capable of proactively detecting emerging forms of CSAM (including GAI-generated content) and identifying grooming behaviors on online platforms. The 1,325% increase in GAI-related reports <sup>26</sup> highlights this urgent need. Furthermore, exploring technological solutions and policy discussions to address the challenges posed by end-to-end encryption, ensuring that legitimate law enforcement access for child protection is maintained without compromising user privacy, is crucial. This involves continued dialogue with tech companies to find responsible solutions.

- 3. Increased Corporate Accountability and Transparency: Implement stronger legal mandates and industry-wide standards requiring Electronic Service Providers (ESPs) to proactively design and operate their platforms with child safety at the forefront, including robust detection mechanisms for child exploitation. The fact that 69% of sadistic online exploitation reports come from the public <sup>26</sup> indicates a severe gap in ESP detection. Establishing clear, standardized requirements for ESPs regarding the volume, content, and quality of reports submitted to the CyberTipline, addressing issues like inadequate location information and the impact of "bundling" on overall report visibility <sup>26</sup>, is also vital. Non-compliance should carry significant penalties.
- 4. Targeted Public Education and Empowerment: Develop and disseminate highly targeted public awareness campaigns that move beyond general warnings to provide specific, actionable guidance for youth, parents, and educators on how to recognize signs of online exploitation and where to report them. The low awareness of specific reporting authorities <sup>40</sup> indicates a need for more practical education. Creating specialized educational materials and support services for particularly vulnerable demographics, such as teenage boys, who are increasingly targeted by sextortion and are at high risk of suicide <sup>26</sup>, is also necessary. These initiatives must address the unique social pressures and shame these victims may experience. Actively promoting and expanding access to victim support services like NCMEC's "Take It Down" <sup>26</sup> ensures that survivors have immediate and effective means to remove abusive content and access long-term care.
- 5. Comprehensive Victim Support and Long-Term Care: Ensure that funding and resources are allocated to establish and expand comprehensive support services for child victims, including immediate crisis intervention, specialized mental health therapy, and legal assistance for long-term recovery. Integrating the voices and experiences of survivors into prevention, intervention, and policy development efforts is also critical to ensure that strategies are truly victim-centered and effective.

By implementing these recommendations, the United States can strengthen its defenses against internet crimes against children, create a safer digital environment for youth, and ensure that perpetrators are held accountable for their egregious actions.

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